Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006

Message Text

CONFIDENTIAL

PAGE 01 GENEVA 02584 151226Z

46
ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 CU-02 SAJ-01 ACDA-05 TRSE-00

CIAE-00 DODE-00 PM-03 H-02 INR-07 L-02 NSAE-00 NSC-05

PA-01 PRS-01 SP-02 SS-15 USIA-06 MMS-01 OIC-02 EB-07

STR-04 COME-00 OMB-01 NEA-09 SCA-01 VO-03 /103 W
---------- 014586
R 151202Z APR 75
FM U S MISSION GENEVA
TO SECSTATE WASHDC 2074
INFO AMEMBASSY MOSCOW
US NATO BRUSSELS 3050

C O N F I D E N T I A L GENEVA 2584

E.O. 11652: GDS
TAGS: CSCE, PFOR, XG
SUBJECT: CSCE POLICY: HUMAN CONTACTS--INTRODUCTORY TEXT

REF: A. GENEVA 1976
B. GENEVA 1696
C. GENEVA 1539
D. STATE 51839

1. THIS CABLE REPORTS ON NEW SOVIET SUGGESTION RE HUMAN CONTACTS INTRODUCTORY TEXT AND REQUESTS GUIDANCE.

2. PREVIOUS DEPT GUIDANCE (REFTEL D) HAS AUTHORIZED US TO SUPPORT SWISS INITIATIVE (REFTELS B AND C) ON HUMAN CONTACTS INTRODUCTORY TEXT, UNDER WHICH FIRST FOUR PARAS WOULD READ:
BEGIN TEXT:
--CONSIDERING THE DEVELOPMENT OF CONTACTS TO BE AN IMPORTANT ELEMENT IN THE STRENGTHENING OF FRIENDLY RELATIONS AND TRUST AMONG PEOPLES,
--CONSCIOUS OF THE HUMANITARIAN ASPECTS OF THESE PROBLEMS,
--DESIROUS OF STRIVING TO IMPROVE THEIR EXISTING PRACTICES IN THIS SPIRIT,
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 GENEVA 02584 151226Z

--GUIDED BY THE DESIRE TO APPLY THEIR EFFORTS, AS

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006

DETENTE DEVELOPS, WITH THE AIM OF FURTHER PROGRESS IN
THIS FIELD, END TEXT.

3. SOVIETS HAD PREVIOUSLY INDICATED THEY COULD ACCEPT
THE SWISS IDEA, PROVIDED THE "HUMANITARIAN ASPECTS"
CLAUSE APPEARED AS PARA 3 OR LATER (REFTELS A AND B).
THEY HAVE NOW INDICATED WILLINGNESS TO ACCEPT "HUMANI-
TARIAN ASPECTS" CLAUSE AS PARA 2, PROVIDED PARA 3 OF THE
ABOVE TEXT WERE DELETED ENTIRELY. UNDER THIS SOVIET
SUGGESTION, THE FIRST THREE PARAS WOULD READ BEGIN TEXT:
--CONSIDERING THE DEVELOPMENT OF CONTACTS TO BE AN
IMPORTANT ELEMENT IN THE STRENGTHENING OF FRIENDLY
RELATIONS AND TRUST AMONG PEOPLES,
--CONSCIOUS OF THE HUMANITARIAN ASPECTS OF THESE PROBLEMS,
--GUIDED BY THE DESIRE TO APPLY THEIR EFFORTS, AS
DETENTE DEVELOPS, WITH THE AIM OF FURTHER PROGRESS IN
THIS FIELD, END TEXT

4. WE BELIEVE THE SOVIET PROPOSAL DOES NOT CONSTITUTE
AN IMPROVEMENT, SINCE IT WOULD MAINTAIN THE IMPLICATION
OF LINKAGE BETWEEN "HUMANITARIAN ASPECTS" AND THE DEVELOP-
MENT OF DETENTE (REFTEL B). ALTHOUGH THE DELETION OF
PARA 3 OF THE TEXT FIRST QUOTED ABOVE WOULD RESOLVE
THE DEBATE OVER "STRIVING TO PERFECT" AND "STRIVING TO
IMPROVE," THIS DELETION WOULD FURTHER WEAKEN THE
INTRODUCTORY TEXT AS A WHOLE. IN ADDITION, PARA 3 OF
THE FIRST TEXT CITED ABOVE IS PARTICULARLY IMPORTANT
THE THE FRG BECAUSE BONN CONSIDERS SOME OF THE PROVISIONS
IN ITS EASTERN TREATIES TO BE MORE FAVORABLE ON THIS
SUBJECT THAN THOSE IN CSCE, AND THEREFORE WISHES LANGUAGE
IN THE CSCE DOCUMENTS CALLING FOR AN IMPROVEMENT IN THE
EXISTING SITUATION TO PRECLUDE INTERPRETATION THAT LESS
FAVORABLE CSCE TEXTS SUPPLANT EARLIER BILATERAL DOCUMENTS.

5. SOVIETS HAVE STRESSED THAT THEY CONSIDER THIS MATTER
VERY SENSITIVE, AND IN THEIR PRIVATE CONVERSATIONS WITH
US THEY HAVE COMPARED IT WITH THE PROBLEM WHICH AROSE
WHEN THE US-SOVIET TRADE AGREEMENT WAS LINKED TO JEWISH
EMIGRATION. AT THE SAME TIME, SOME ALLIED DELEGATIONS
ARE ANXIOUS TO FIND A WAY OUT OF THE IMPASSE OVER THE
CONFIDENTIAL

HUMAN CONTACTS INTRODUCTION. NEVERTHELESS, WE BELIEVE
THIS NEW SOVIET INITIATIVE HAS LITTLE TO RECOMMEND IT,
AND TO SUPPORT IT AMONG THE ALLIES AT THIS STAGE WOULD
RISK ALIENATING THE WEST GERMANS AND PROBABLY OTHER
WESTERN DELEGATIONS. WE WOULD PREFER, AT LEAST FOR THE
MOMENT, TO CONTINUE TO SUPPORT THE ORIGINAL SWISS
APPROACH WHILE THE FRG SEEKS AN ALTERNATE FORMULATION
TO RESOLVE THE "PERFECT/IMPROVE" PROBLEM. REQUEST

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006

GUIDANCE.DALE

CONFIDENTIAL

NNN

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLICIES, HUMAN RIGHTS, TEXTS, TOURISTS
Control Number: n/a
Copy: SINGLE
Draft Date: 15 APR 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: MartinML
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975GENEVA02584
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750131-0391
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750449/aaaabtls.tel
Line Count: 116
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 75 GENEVA 1976
Review Action: RELEASED, APPROVED
Review Authority: MartinML
Review Comment: n/a
Review Content Flags:
Review Date: 18 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <18 APR 2003 by BoyleJA>; APPROVED <17 SEP 2003 by MartinML>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE POLICY: HUMAN CONTACTS--INTRODUCTORY TEXT
TAGS: PFOR, XG, US, CSCE
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006